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The assessment team has undertaken assessments of similar advertising sign proposals elsewhere in NSW and Australia. In addition to the use of NSW guidelines, our assessments are founded on road safety auditing principles and traffic safety risk assessments. Where a significant change in road safety risk has been identified due to the proposal, potential treatment measures to mitigate the change in risk have been suggested. However, the adoption of any or all the treatment measures does not warrant that the site is absolutely safe from incidents in the future whether they be related or unrelated to the sign.

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EXECUTIVE SUMMARY

Background

Eye Drive Sydney is seeking a 3-year extension of its consent to display two existing static advertising signs on the western and southern elevations of the Glebe Island Silos, located between Victoria Road and the Anzac Bridge in Rozelle and as shown in Figure ES.1. The current consent for the signage (DA21/13182) expires on 8 September 2025.



Adapted from Nearmap

Figure ES.1: Locations of the Existing Static Signs

Bitzios Consulting has been engaged by Eye Drive Sydney to undertake a traffic safety assessment to accompany the DA.

Bays West Place Based Transport Strategy (2022)

The Bays West Place Based Transport Strategy has been released since the previous consent approval for the signs. If realised, the proposal for Bays West would result in more housing and more traffic on the island. The strategy provides high-level transport planning analysis which aims to address strategic transport constraints and opportunities in Bays West, underpinned by Transport's Movement and Place Framework and the Bays West Place Strategy.

The precinct's vision is to improve walking and cycling networks and lower car use with plans for dedicated cycleways, shared paths and pedestrian crossings. It establishes links within Bays West, including to the Glebe Island Silos, and the surrounding regions through increased active and public transport access and connections. The strategy would integrate existing infrastructure, including potentially reactivating the disused Glebe Island Bridge as a major active transport corridor between Rozelle and Pyrmont. The precinct is intended to evolve the transport network to accommodate increased demand while implementing low (or zero) carbon principles.

The development of the area is proposed to make use of existing streets as shown in Figure ES.2, including managing vehicle access to the White Bay Cruise Terminal. Internal streets will be designed to discourage through traffic and provide decoupled parking nodes outside of main activity areas by prioritising pedestrians, cyclists, public transport, car share and service vehicles.

Whilst the redevelopment of the area will introduce more traffic into the visual range of the signs, most of the development (and hence local traffic) is located where the signs cannot be seen from. Moreover, as static signs in the distance view, they will have an insignificant influence on the safety for all modes of transport movement.







Figure ES.2: White Bay Power Station (and Metro) Street Hierarchy





Transport for NSW Advertising Sign Safety Assessment Matrix

Table ES.1 summarises the assessment against the Transport for NSW Advertising Sign Safety Assessment Matrix.

Table ES.1: Assessment against the 1	ransport for NSW Advertising	Sign Assessment Matrix

Consideration	Response	Risk Rating	Risk Level
A. It obscures a view of an object/vehicle/pedestrian that creates a hazard	The signs are located above all surrounding objects/vehicles/ pedestrians etc. and therefore does not obscure any view lines to create a hazard.	1	Low
B. Sign positioning relative to travel direction	The signs are be positioned within a driver's ordinary field of view, in the background to driving-relevant information in the foreground. Only glance appreciation is required. The signs are relatively high and the southern elevation sign is significantly wide. The saccade time risk associated with the signs does increase as a driver gets closer to them (i.e. the pavement markings for the M4 diverge from Victoria Road westbound), however, brake lights and indicator lights from vehicles ahead would dominate the driver's awareness zone.	2	Low
C. It distracts a driver at a critical time	The signs are located approximately 180m from the City West Link lane 2/Victoria Road eastbound merge, and the M4/Victoria Road westbound diverge. Various traffic control devices associated with these decision points are provided, including Advance Direction signs for the M4/Victoria Road diverge, that are far more visually prominent to drivers than the advertising signs. Whilst the signs are located within a 'decision point', they are directly in the same forward view as driving decision inputs and the movements of vehicles, pedestrians or cyclists could be recognised simultaneously with a glance to the signs.	1	Low
D. It interferes with the effectiveness and safety of a traffic control device (e.g. traffic signs, traffic signals or other traffic control devices)	The signs do not obstruct or interfere with any traffic control devices.	1	Low
E. Sign clutter	No other advertising sign is visible when a driver is in view of the subject signs.	1	Low

Conclusions

The key conclusions from the traffic safety assessment are summarised as follows:

- The signs are externally illuminated and will not change in terms of their existing sizes, locations
 and orientations
- The signs do not obstruct or interfere with the view of or restrict sight distance to any
 intersections, traffic control devices, vehicles, pedestrians or cyclists given their raised locations
 on the roadside
- There is no evidence that the signs have in the past reduced the safety of any vehicles, pedestrian or cyclist movements. It is unlikely that they would of previously, or will in the future, because they are located within a driver's ordinary field of view, blend into the broader driving background and in any case would only require glance appreciation with a small vertical deviation angle from vehicles ahead
- A review of available five years of crash data within 555m of the site showed a low crash rate within the viewable sight distance to the signs. This is an inherently low crash risk location, most likely because it is a location that demands (and receives) high driver attention, particularly due to the Rozelle Interchange
- The signs comply with the requirements of the Industry and Employment SEPP, Transport for NSW Advertising Sign Safety Assessment Matrix and *Transport Corridor Outdoor Advertising* and Signage Guidelines.

Given the above conclusions, there are no traffic safety reasons not to extend the consent.





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1. INTRODUCTION

1.1 Background

Eye Drive Sydney is seeking a 3-year consent extension to enable the ongoing display of two existing static advertising signs on the western and southern elevations of the Glebe Island Silos, located between Victoria Road and the Anzac Bridge in Rozelle as shown in Figure 1.1. The current consent for the signage (DA21/13182) expires on 8 September 2025.



Adapted from Nearmap

Figure 1.1: Locations of the Existing Static Signs

Bitzios Consulting has been engaged by Eye Drive Sydney to undertake a traffic safety assessment to accompany the DA.







1.2 Methodology

The process used to assess the impact of the proposal involved:

- A review of the viewing locations and sightlines to the site to define the geographical scope of the assessment
- A review of the static sign specifications
- Site inspections during day and night conditions to understand the road user's perspective of the signs, then a driver sightline assessment using images captured from in-vehicle video recordings
- A review of the most recently available five years of crash data in proximity to the signs
- A first-principles safety assessment of the signs, including reviewing road approaches, driver sightlines, surrounding environment, proximity to traffic decision points and cognitive load on each approach
- An assessment of the signs against:
 - The Bays West Place Strategy (Department of Planning and Environment (DPE), 2021) (Place Strategy)
 - The Bays West Placed Based Transport Strategy (DPE, 2022) (PBTS)
 - The Stage 1 Bays West White Bay Power Station (and Metro) Design Guide (DPE, 2022) (Design Guide)
 - The Bays West Stage 1 Draft Master Plan and Urban Design Framework: White Bay Power Station (and Metro) Sub-precinct (DPE, 2022) (Draft Master Plan)
 - The Rozelle Interchange Urban Design and Landscape Plan (John Holland CPB Contractors Joint Venture (JHCPB), 2023)
 - The Green Port Guidelines: Sustainable strategies for port developments and operations (Port Authority of NSW, 2017)
 - State Environmental Planning Policy (Precincts—Eastern Harbour City) 2021 (Eastern Harbour City SEPP)
 - State Environmental Planning Policy (Industry and Employment) 2021 (Industry and Employment SEPP)
 - The Transport for NSW (Transport) Advertising Sign Safety Assessment Matrix
 - The Transport Corridor Outdoor Advertising and Signage Guidelines: Assessment development applications under SEPP 64 (DPE, 2017) (Signage Guidelines)
 - The conditions of consent (DPE, 9 September 2022).





2. SIGN DETAILS AND VIEWING LOCATIONS

2.1 Sign Specifications

The specifications for the static signs, as well as other relevant site information, are summarised in Table 2.1.

Table 2.1: Details for the Static Signs

Attribute	Details
Location	Glebe Island Silos western and southern elevations, between Victoria Road and the Anzac Bridge, Rozelle, NSW
Local Government Area	Inner West Council
Land use zoning	PAE Port and Employment Zone under SEPP (Precincts—Eastern Harbour City) 2021
Facing directions	Western elevation sign – south-westSouthern elevation sign – south-east
Type of advertisement/sign	Roof or sky advertisement
Display format	Externally illuminated general advertising (not illuminated between 11pm-6am daily)
Visual screen sizes	 Western elevation sign – 22.1m x 6.1m (134.81sqm) Southern elevation sign – 170m x 6.1m (1,037sqm)
Visual screen sizes greater than or equal to 20sqm?	Yes
Visual screen sizes greater than 45sqm?	Yes
Is the site located within 250m of and visible from a classified road under the <i>Roads Act 1993</i> ?	Yes
Consent authority	NSW Minister for Planning and Public Spaces
Is Transport for NSW concurrence required?	Yes
Do the signs contain moving parts?	No
Are they variable message sign?	No
Do they have any flashing or flickering content?	No





2.2 Viewing Approaches

The western elevation sign faces south-west towards eastbound drivers on the City West Link and Victoria Road. The southern elevation sign faces south-east towards westbound drivers on the Western Distributor via the Anzac Bridge, and on Bank Street and Bowman Street.

The driver viewing ranges to the signs are illustrated in Figure 2.1 and Figure 2.2.



Figure 2.1: Driver Viewing Ranges to the Western Elevation Sign



Adapted from Nearmap Figure 2.2: Driver Viewing Ranges to the Southern Elevation Sign





2.3 **Preliminary Assessment of Driver Views**

2.3.1 City West Link eastbound

The driver views to the western elevation sign from the City West Link eastbound during the day and night-time periods are shown in Figure 2.3 and Figure 2.4 respectively.



Figure 2.3: Daytime view from the City West Link eastbound



Figure 2.4: Night-time view from the City West Link eastbound





2.3.2 Victoria Road eastbound

The driver views to the western elevation sign from Victoria Road eastbound during the day and night-time periods are shown in Figure 2.5 and Figure 2.6 respectively.



Figure 2.5: Daytime view from Victoria Road eastbound



Figure 2.6: Night-time view from Victoria Road eastbound





2.3.3 Victoria Road tunnel eastbound

The driver views to the western elevation sign from the Victoria Road tunnel eastbound during the day and night-time periods are shown in Figure 2.7 and Figure 2.8 respectively.



Figure 2.7: Daytime view from the Victoria Road tunnel eastbound



Figure 2.8: Night-time view from the Victoria Road tunnel eastbound







2.3.4 Western Distributor westbound lane 1

The driver views to the southern elevation sign from the Western Distributor westbound lane 1 during the day and night-time periods are shown in Figure 2.9 and Figure 2.10 respectively.



Figure 2.9: Daytime view from the Western Distributor westbound lane 1



Figure 2.10:Night-time view from the Western Distributor westbound lane 1







2.3.5 Western Distributor westbound lane 4

The driver views to the southern elevation sign from the Western Distributor westbound lane 4 during the day and night-time periods are shown in Figure 2.11 and Figure 2.12 respectively.



Figure 2.11:Daytime view from the Western Distributor westbound lane 1



Figure 2.12:Night-time view from the Western Distributor westbound lane 1



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2.3.6 Bank Street westbound

The driver views to the southern elevation sign from Bank Street westbound during the day and nighttime periods are shown in Figure 2.13 and Figure 2.14 respectively. *This is an insignificant view location for driver distraction.*



Figure 2.13:Daytime view from Bank Street westbound



Figure 2.14:Night-time view from Bank Street westbound





2.3.7 Bowman Street westbound

The driver views to the southern elevation sign from Bowman Street westbound during the day and night-time periods are shown in Figure 2.15 and Figure 2.16 respectively. *This is an insignificant view location for driver distraction.*



Figure 2.15:Daytime view from Bowman Street westbound



Figure 2.16:Night-time view from Bowman Street westbound

2.3.8 Driver Views for Further Assessment

Based on the above review of the viewing locations and sightlines, the four sign view locations worthy of further assessment for driver distraction influences are:

- City West Link eastbound
- Victoria Road tunnel eastbound
- Victoria Road eastbound
- Western Distributor westbound.

Only these four approaches to the signs are considered further in this report.



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Statement of Environmental Effects for Glebe Island Silos June 2025

3. PLANNING POLICY CONSIDERATIONS

3.1 Bays West Place Strategy (2021)

3.1.1 Background

Bays West is located 2km west of the Sydney CBD and comprises 77 hectares of waterfront land, encompassing Glebe Island, the White Bay Power Station, Rozelle Goods Yard and Sydney Fish Markets. The *Place Strategy* creates a long-term vision for urban renewal of the precinct and has a timeframe of around 20 years.



3.1.2 Land Uses

Existing Uses

Existing land uses in Bays West include maritime, industrial, port and commercial uses along the waterways and foreshores. Other land uses near the White Bay Power Station include mixed industry, working harbour uses and transport connections. The *Place Strategy* included the (now open) Rozelle Parklands (former Rozelle Rail Yards), which includes the Rozelle West Motorway Operations Complex, sporting facilities, vast public open space, wetlands, playground and gardens. Internal and external pedestrian and cyclist links were also provided through a shared Victoria Road underpass to the Anzac Bridge shared path, as well as additional bridges over the City West Link to allow for increased accessibility as shown in Figure 3.1.

The static advertising signage is not expected to have any impacts on these active transport links. Much of the existing precinct is not accessible to the public and has limited road access. Key areas include Glebe Island, White Bay, Blackwattle Bay and Rozelle Bay.



Source: Rozelle Interchange Urban Design and Landscape Plan (JHCPB, 2023), Figure 11-4 Figure 3.1: Rozelle Interchange Active Transport Network





Future Uses

The Place Strategy proposes 10 sub-precincts throughout Bays West as part of future master planning and rezoning. These are described in Table 3.1.

Table 3.1: Proposed Bays West Sub-precincts						
Sub-precinct	Description					
White Bay Power Station (and Metro)	Provides a key activity centre of the precinct, acting as a mastermind of connection across suburbs and connecting White Bay Power Station and the head of White Bay.					
Robert Street	Provides a key interface to the Balmain Peninsula and White Bay. An important role in transitioning to the new Bays West and acts as an attractive welcoming approach to the White Bay Cruise Terminal.					
Glebe Island Silos	Creates a character zone which extends from White Bay Power Station. This is essential in providing new activities while maintaining the maritime heritage. The silos may include existing uses and/or new uses. Integration of the silos into the renewal is key.					
Glebe Island Central	Contributes to keeping the waterfront character pristine and providing connections of network links through this zone.					
Glebe Island East	Presents a unique opportunity for the evolution of port uses and the integration of green space.					
Rozelle Bay East	Provides consolidation to retaining the Rozelle Bay working harbour uses and diverting public access from the harbour foreshore to the Glebe Island Bridge level.					
Rozelle Bay Central	Essential in supporting the majority of connections and linking infrastructure to Glebe and White Bay Power Station. An additional focus of this sub-precinct is to accommodate marina uses, along with highlighting historic traits to White Bay Power Station.					
Rozelle Bay West	Holding a major road access point into the precinct, supporting recreation amenity and providing access point for motorless watercraft.					
White Bay	Providing port, maritime, recreation and employment uses.					
Rozelle Rail Yards	Providing social infrastructure and active recreation to support suburbs and the future of the Bays West community. There is potential to provide opportunities for water quality improvements.					

The White Bay Power Station (and Metro) sub-precinct has been rezoned as MU1 Mixed Use, E2 Commercial Centre, RE1 Public Recreation and SP1 Special Activities under the Eastern Harbour City SEPP as shown in Figure 3.2.



Power Station (and Metro)





3.1.3 **Transport and Movement**

Challenges

Access to and from Bays West is constrained, with surrounding roads acting as a barrier to and from the precinct, compounded by remnant topography and the reclaimed flat deck. Many of the access roads are already operating at capacity.

Key Transport and Movement challenges identified in the *Place Strategy* include:

- It is currently an isolated precinct with limited connectivity between the Sydney CBD/Pyrmont and Balmain/Rozelle
- Public transport in surrounding areas is experiencing high demand
- Traditional travel patterns for an evolving precinct including high private vehicle use cannot be supported
- Water, topography and arterial roads act as barriers to unlock access at site edges and within the precinct
- Constraints exist on permitted access points to the precinct for vehicles
- Providing ongoing staged use of existing roads for ports and maritime uses, and long-term heavy vehicle impacts on overall place quality, heritage and culture.

Structure Plan

The structure plan is shown in Figure 3.3. It does not propose any major road works within the vicinity of the signage. Future design is intended to promote walking and cycling and to discourage dependence on private vehicles.

Bays West Structure Plan 2040 and beyond

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Source: Bays West Place Strategy (Department of Planning and Environment, 2021) Figure 3.3: Bays West Structure Plan's Response to Transport and Movement

Overall, none of the traffic and transport-related initiatives identified in the Place Strategy and its Structure Plan are affected at all by the advertising signs.



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3.2 Bays West Place Based Transport Strategy (2022)

3.2.1 Transport Vision

The *PBTS* provides high-level transport planning analysis which aims to address strategic transport constraints and opportunities in Bays West, underpinned by Transport's Movement and Place Framework and the *Place Strategy*.

The precinct's vision is to improve walking and cycling networks and lower car use with plans for dedicated cycleways, shared paths and pedestrian crossings. It establishes links within Bays West, including to the Glebe Island Silos, and the surrounding regions through increased active and public transport access and connections. The strategy would perform an integration with existing infrastructure, including potentially reactivating the disused Glebe Island Bridge as a major active transport corridor between Rozelle and Pyrmont. The precinct will evolve the transport network to accommodate the increased demand while implementing low (or zero) carbon principles. The currently proposed transport network is detailed in the following sections.

3.2.2 Walking and Cycling

Walking and cycling will be the key transport modes in the precinct and must be encouraged and supported from day one. This will also need to consider the future opportunities presented by the Glebe Island Bridge. The proposed walking and cycling connections are shown in Figure 3.4.



Source: Stage 1 – White Bay Power Station (and Metro) Design Guide (DPE, 2022), Figure 17 Figure 3.4: White Bay Power Station (and Metro) Walking and Cycling Connections

3.2.3 Public Transport

By 2032, The Bays Metro Station will provide rail services to the area for the first time, providing connections between the Sydney and Parramatta CBDs on the Sydney Metro West Line. It will act as a catalyst for the renewal of the precinct. The transport interchange will provide seamless connections between buses, metro services and the wider precinct, and is essential for Bays West's success.

As shown in Figure 3.5, the metro station will be located between Glebe Island and the White Bay Power Station with a pedestrian link between the bus interchange and metro. It will provide direct access to the future Bays Waterfront Promenade, which would run north to south along White Bay.







*The transport interchange may be delivered in stages to align with precinct growth and nearby building locations are subject to change. Source: Stage 1 – White Bay Power Station (and Metro) Design Guide (DPE, 2022), Figure 18 Figure 3.5: White Bay Power Station (and Metro) Public Transport Services

3.2.4 Street Hierarchy

A hierarchy of street typologies are proposed within the precinct as shown in Figure 3.6 to cater for local and prioritised movement patterns, aligning with the precinct's vision for sustainable mobility. They will be designed to reduce vehicle dominance, with controlled access to minimise traffic impacts and facilitate efficient operations for essential port and maritime activities, including managing vehicle access to the White Bay Cruise Terminal. Internal streets will be designed to discourage through traffic and provide decoupled parking nodes outside of main activity areas by prioritising pedestrians, cyclists, public transport, car share and service vehicles.



Source: Stage 1 – White Bay Power Station (and Metro) Design Guide (DPE, 2022), Figure 19 Figure 3.6: White Bay Power Station (and Metro) Street Hierarchy

Overall, the static signs are inconsequential to the transport strategy and do not conflict with it in any way.





3.3 Green Port Guidelines (2017)

The *Green Port Guidelines* provide some simple strategies and practices to encourage port developers and operators to adopt sustainable approaches and to encourage innovation in design and operation. Table 3.2 outlines relevant sustainability measures for transportation resource consumption in Section 1.5 of the *Green Port Guidelines*.

Table 3.2: Green Port Guidelines	Transportation	Sustainability	Measures
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Suggested Measures	Environmental/Social/ Health benefits	Ease of Use/ Implementation	Return on Investment
T1. Encourage the use of inefficient/individ	of alternative modes of tra dual car travel and therefore	nsport by employees, i e greenhouse gas emis	in order to reduce the amount ssions.
Limit car parking spaces available.	Encourages people to take public transport or carpool and hence reduces greenhouse gas emissions and air pollution.	Can be easily achieved and implemented.	There may be cost savings from freeing up space for other uses and reduced construction costs.
Provide cyclist facilities including secure bicycle storage, showers and changing facilities.	Environmental benefits by reducing the number of cars on the road. Social and health benefits for workers.	Can be easily achieved and implemented.	Additional cost for infrastructure and maintenance, plus increase in water use.
Improve or provide cycle paths and/or footpaths within the site and connect with existing paths.	Environmental benefits by reducing the use of motorised transport, plus health and safety benefits.	Can be easily achieved and implemented.	Additional cost in infrastructure and maintenance – dependent on extent of facilities.
Provide a bus (or other) link to nearby train/bus/ ferry stations.	Environmental benefits by encouraging people to use public transport and hence reducing the number of cars on the road.	Can be easily achieved and implemented.	Ongoing operation costs (employment of driver and vehicle maintenance).
Implement a car share plan for employees/ contractors.	Environmental benefits by reducing the number of cars on the road. Social benefits for workers.	Can be easily achieved and implemented.	Simple to set up and operate – requires minimal time commitment. May also lead to cost savings through reduced parking requirements.
Provide facilities to reduce business travel such as videoconferencing/ teleconferencing.	Reduced travel requirements and associated environmental impacts such as greenhouse gas emissions.	Can be easily achieved and implemented.	Additional cost for facilities, but significant cost savings for many organisations through reduced air travel and other forms of transport to meetings.

Overall, the static signs are inconsequential to the Green Port Guidelines in terms of transport requirements and do not conflict with it in any way.





4. COMPLIANCE ASSESSMENT

4.1 Industry and Employment SEPP, Schedule 5

The assessment against Schedule 5 of the Industry and Employment SEPP is provided in Table 4.1. The criteria are generic, and the details associated with the responses relevant to each criterion are provided.

Table 4.1: Assessment against Industry and Employment SEPP, Schedule 5

Section	Criteria	Response
8. Safety	Would the proposal reduce the safety for any public road?	No – The proposal would not reduce the safety to the public road because there are no on-road-related risks apparent in the crash data and all driving risks ahead of the driver would be instantly recognised to the extent they are now because the signs are in the background of the views to these risks.
	Would the proposal reduce the safety for pedestrians or bicyclists?	No – There are no on-road cyclists in this area, and off-road pedestrians and cyclists are protected by the kerb and barrier. In any event, the change in pedestrian and cyclist safety risk associated with retaining the signs is considered to be negligible.
	Would the proposal reduce the safety for pedestrians, particularly children, by obscuring sightlines from public areas?	No – No sightlines will be blocked by the proposal as the signs are elevated on the roadside.

4.2 Transport Advertising Sign Safety Assessment Matrix

Table 4.2 details the assessment against the Transport Advertising Sign Safety Assessment Matrix.

Table 4.2: Assessment against the Transport Advertising Sign Assessment Matrix

Consideration	Response	Risk Rating	Risk Leve
A. It obscures a view of an object/vehicle/pedestrian that creates a hazard	The signs are located above all surrounding objects/vehicles/ pedestrians etc. and therefore does not obscure any view lines to create a hazard.	1	Low
B. Sign positioning relative to travel direction	The signs are be positioned within a driver's ordinary field of view, in the background to driving-relevant information in the foreground. Only glance appreciation is required. The signs are relatively high and the southern elevation sign is significantly wide. The saccade time risk associated with the signs does increase as a driver gets closer to them (i.e. the pavement markings for the M4 diverge from Victoria Road westbound), however, brake lights and indicator lights from vehicles ahead would dominate the driver's awareness zone.	2	Low
C. It distracts a driver at a critical time	The signs are located approximately 180m from the City West Link lane 2/Victoria Road eastbound merge, and the M4/Victoria Road westbound diverge. Various traffic control devices associated with these decision points are provided, including Advance Direction signs for the M4/Victoria Road diverge, that are far more visually prominent to drivers than the advertising signs. Whilst the signs are located within a 'decision point', they are directly in the same forward view as driving decision inputs and the movements of vehicles, pedestrians or cyclists could be recognised simultaneously with a glance to the signs.	1	Low
D. It interferes with the effectiveness and safety of a traffic control device (e.g. traffic signs, traffic signals or other traffic control devices)	The signs do not obstruct or interfere with any traffic control devices.	1	Low
E. Sign clutter	No other advertising sign is visible when a driver is in view of the subject signs.	1	Low





4.3 Transport Corridor Outdoor Advertising and Signage Guidelines

Table 4.3 details the assessment against relevant road safety criteria in Section 3 of the Signage Guidelines.

Table 4.3:	Assessment	against	relevant	Signage	Guidelines	Road Safet	y Criteria

Cri	terio	on	Response		
Ro	ad c	learance			
a.	The or l	e advertisement must not create a physical obstruction hazard. For example:	The signs do not obstruct the movement of pedestrians or bicycle riders or protrude		
	i.	Does the sign obstruct the movement of pedestrians or bicycle riders? (e.g. telephone kiosks and other street furniture along roads and footpath areas)?	laterally into the transport corridor given they are located high on the building.		
	ii.	Does the sign protrude below a bridge or other structure so it could be hit by trucks or other tall vehicles? Will the clearance between the road surface and the bottom of the sign meet appropriate road standards for that particular road?			
	iii.	Does the sign protrude laterally into the transport corridor so it could be hit by trucks or wide vehicles?			
Lin	e of	isight			
To driv crite	max ver's eria	kimise visibility of the road and minimise the time a attention is directed away from the road, the following apply to all advertising signage:	The advertisements do not obstruct the driver's view of the road, other vehicles, bicycle riders or pedestrians at crossings or direct a driver's		
a.	An the peo	advertisement must not obstruct the driver's view of road, particularly of other vehicles, bicycle riders or destrians at crossings.	attention away from the road because a momentary glance to the signs are in the same forward view as vehicles ahead.		
b.	An cyc	advertisement must not obstruct a pedestrian or clist's view of the road.	The advertisements do not obstruct a pedestrian or cyclist's view of the road given they are located high above the road.		
c.	The tha alig arra clue diff mo	e advertisement should not be located in a position t has the potential to give incorrect information on the nment of the road. In this context, the location and angement of signs' structures should not give visual es to the driver suggesting that the road alignment is erent to the actual alignment. An accurate photo- ntage should be used to assess this issue.	The advertisements are deemed not to be located in a position that has the potential to give incorrect information on the road alignment. Day and night-time photo montages showing key approaches to the site are provided in Appendix A .		
 d. The advertisement should not distract a driver's attention away from the road environment for an extended length of time. For example: 		e advertisement should not distract a driver's attention ay from the road environment for an extended length ime. For example:	The proposed advertisement will not obstruct movement of pedestrians or bicycle riders given they are located high on the building.		
	i.	Does the sign obstruct the movement of pedestrians or bicycle riders? (e.g. telephone kiosks and other street furniture along roads and footpath areas)?	The sign is located and orientated so that only glance appreciation is likely, meaning drivers would not need to turn directly in the ordinary forward using the provider to the set of the		
	Ϊ.	The sign should not be located in such a way that the driver's head is required to turn away from the road and the components of the traffic stream in order to view its display and/or message. All drivers should still be able to see the road when viewing the sign, as well as the main components of the traffic stream in peripheral view.	motivated view. In any case, drivers would not be motivated to do so. Given that the signs are directly in the forward (but distant) view, drivers would still instantly recognise and react to light, movement or colour ahead such as vehicles changing lanes or braking ahead of them, as they do now.		





Cri	terio	on	Response		
e.	The cre a g ang refl che tha spe	e sign should be oriented in a manner that does not ate headlight reflections in the driver's line of sight. As uideline, angling a sign five degrees away from right gles to the driver's line of sight can minimise headlight ections. On a curved road alignment, this should be acked for the distance measured back from the sign t a car would travel in 2.5 seconds at the design eed.	The advertisements do not create headlight reflections in the driver's line of sight given their raised locations and they will not tilt down towards them.		
Pre	oxim	nity to decision making points and conflict points			
a.	The i. ii.	e sign should not be located: less than the safe sight distance from an intersection, merge point, exit ramp, traffic control signal or sharp curves less than the safe stopping sight distance from a marked foot crossing, pedestrian crossing, pedestrian refuge, cycle crossing, cycleway facility or hazard within the road environment so that it is visible from the stem of a T-intersection.	The proposed signs do not meet criteria or (a)(ii). However, these criteria within the guidelines are not based on any causal relationship between static advertising signs and crashes in these locations and hence have no basis in research.		
b.	The crit driv i. ii. iii. iii.	e placement of a sign should not distract a driver at a ical time. In particular, signs should not obstruct a ver's view: of a road hazard to an intersection to a prescribed traffic control device (such as traffic signals, stop or give way signs or warning signs) to an emergency vehicle access point or Type 2 driveways (wider than 6-9m) or higher.	Distraction means that either the driver's view is removed from the forward roadway for a significant period or the cognitive load imposed by the signs is excessive in a road environment that already imposes a prevailing very high cognitive load on drivers. Neither of these conditions exist with the proposal and a driver's view is exactly the same with the signs.		
Ad	vert	ising signage and traffic control devices			
a.	The obs dire dev info	e advertisement must not distract a driver from, struct or reduce the visibility and effectiveness of, ectional signs, traffic signals, prescribed traffic control vices, regulatory signs or advisory signs or obscure prmation about the road alignment.	The advertisements will not distract a driver from or reduce the visibility and effectiveness of any traffic control devices because they are in the same view line and in the background of those devices which are in the foreground.		
b.	The disi of a i. ii.	e advertisement must not interfere with stopping sight tance for the road's design speed or the effectiveness a prescribed traffic control device. For example: Could the advertisement be construed as giving instructions to traffic such as 'Stop', 'Halt' or 'Give Way'? Does the advertisement imitate a prescribed traffic control device? If the sign is in the vicinity of traffic lights, does the advertisement use red, amber or green circles, octagons, crosses or triangles or shapes or patterns that may result in the advertisement being mistaken	 The proposed sign will not interfere with stopping distances to any traffic control devices. Condition A27 of the consent states that advertisements must not be capable of being mistaken: a) For a prescribed traffic control device; b) Or as text providing driving instructions to drivers. It is expected that similar conditions would be imposed for an extension to the consent. 		





5. TRAFFIC SAFETY ASSESSMENT

5.1 Basis of the Assessment

Given the absence of definitive guidelines and metrics to assess the proposal against, a 'firstprinciples' traffic safety assessment has been completed in this section of the report considering relevant driving, walking and cycling views to the signs and the likelihood and consequences of new distractions.

The assessment of the static signs was undertaken on the basis that:

- They will have the same orientation and display sizes and be externally illuminated
- No change is proposed to the existing structure that supports the advertising signs (i.e. Glebe Island Silos structure to remain in its current form and function)
- Illumination/lighting levels will comply with the Signage Guidelines and maintain existing lighting levels to match the surrounding environment at the site.

5.2 Site Inspections

Site inspections were undertaken on Thursday, 19 December 2024 during day and night-hours (around 2:00pm and 9:15pm respectively). The weather was fine. In-vehicle video recordings were taken for further analysis and for use in compiling photo montages of the driver's perspective on the approaches to the site. The photo montages can be found in **Appendix A**.

5.3 Review of Crash Data

The most recent five years of crash data between 2019 and 2023 was obtained from Transport and used to assess the crash history within the driver practical viewing ranges to the signs. The practical viewing ranges to the signs are from approximately 455m south-west along the City West Link/ Victoria Road and 555m south-east along the Western Distributor.

As per Rule 287 (3) of the *Road Rules 2014*, crashes are only recorded if they are reported to the police and when:

- Any person is killed or injured
- Drivers involved in the crash do not exchange particulars; or
- When a vehicle involved in the crash is towed away.

The crash data was mapped by severity and type and is presented in **Appendix B** along with an attributes table. Table 5.1 summarises the number of crashes per year by severity.

	Crash Severity					
Year	Fatal	Serious Injury	Moderate Injury	Minor/Other Injury	Non-casualty (towaway)	Total
2019	-	1	1	-	2	4
2020	-	-	1	2	1	4
2021	-	-	1	1	1	3
2022	-	-	-	-	1	1
2023	-	1	1	1	1	4
Total	0	2	4	4	6	16

 Table 5.1:
 Crash Severity in Proximity to the Site (2019-2023)







As shown in the above table, 10 crashes recorded between 2019 and 2023 resulted in casualties. The data also reveals:

- No fatalities were reported
- Three crashes occurred eastbound towards the western elevation sign. Only one 'lane change left' crash in front of the sign in November 2023 resulted in moderate injury
- Of the 13 crashes that occurred westbound, the last crash was reported in October 2023 and 10 crashes were classified as 'rear end'.

The combined view locations findings indicate a low crash rate (around three crashes per year) given the very high traffic volumes, moderate road complexity and a large number of visual stimuli through these areas. On this basis, drivers are likely to be at a heightened state of awareness moving through these areas and particularly the Rozelle Interchange which opened on 26 November 2023.

The crash data suggests that the view locations are not inherently unsafe driving locations and that this would continue to be expected given no changes are proposed to the signs.

5.4 Approach Sightline Assessments

5.4.1 Description of Relevant Approaches

The relevant approaches proximity to the signs are described in Table 5.2.

Table 5.2: Approach Attributes in Proximity to the Signs

Attribute	City West Link eastbound	Victoria Road eastbound	Victoria Road tunnel eastbound	Western Distributor westbound
Posted speed limit	 60km/h variable 	 60km/h variable 	 60km/h variable 	 60km/h variable
Decision points within view of the sign	 Metering signals, approximately 360m before the sign Lane 2/Victoria Road merge, approximately 180m before the sign 	 Metering signals/2 lanes merging, approximately 430m before the sign General lane/bus lane merge, approximately 335m before the sign City West Link merge, approximately 180m before the sign 	 2 lanes merging, approximately 410m before the sign 	 Weaving associated with the M4/Victoria Road diverge*, approximately 180m after the sign
Approach arrangement	1 lane	1 lane	 2 lanes 	 4 uninterrupted lanes
Practical advertising observation distance	 From 420m south- west of the sign 	 From 445m south- west of the sign 	 From 455m south-west of the sign 	 From 555m south- east of the sign
Minimum duration of visibility	 26 seconds at free- flow speed 	 28 seconds at free- flow speed 	 27 seconds at free-flow speed 	 39 seconds at free-flow speed

The presence of various traffic control devices, including Advance Direction signs, associated with this decision point mean that drivers are likely to weave along this viewing range on approach to it.





5.4.2 Driver Sightline Assessment

Process

In-vehicle observations were undertaken to assess the subject site considering key decision points and the influence on or from traffic control devices. An assessment of still images taken from the driver's perspective with a dash cam is presented in the following section. It should be noted that the assessment was undertaken based on a standard passenger car and as such a driver's eye height may vary for larger and smaller vehicles.

The premise of the assessment is to ensure that the proposed location of the advertising sign maintains a driver's ability to observe changes in movement (vehicle changes) or light (brake lights) ahead or to any traffic control devices and is not located as such that it may be confused with or confuse the interpretation of these traffic control devices.

The glance angle away from the forward roadway is also a consideration in relation to when the sign is most likely to be glanced to and how far away the sign glance angle is from the forward roadway.

The driver's cognitive load specific to the driving environment on approach to the proposed sign is also considered. Typically, locations where advertising signs could have a greater influence crash risk are locations where rapid, complex, multi-factor decision making is required.

Assessment of the City West Link eastbound

The eastbound approach along the City West Link is straight and uphill before curving right towards the Anzac Bridge while passing the western elevation sign. Given the height of the sign, it is first visible (but certainly not discernible) from over 900m away at the bicycle overpass after The Crescent signalised intersection. However, it is obstructed by multiple overpasses and poles. The sign and its content are most prominent and in the direct, forward view of drivers after exiting the Victoria Road underpass (420m away).

Key decision points include metering signals (360m away), which are the first visual stimuli drivers would recognise and react to as they exit the overpass, and the lane 2 merge with Victoria Road (180m away), with traffic signs and pavement markings provided to assist drivers and adequate sight distance on approach to it.

As a static sign that has been in place for many years, the sign would form part of the generic background for most regular drivers passing through this area and would in most cases not be purposefully recognised.

Even if it was glanced to purposefully, the sign is in the forward view, and a glance to the sign would still allow drivers instantaneous recognition of vehicles changing lanes and/or braking ahead and assess the risk of errant vehicles coming into their path. All colour, movement and light changes would be instantly recognisable with a glance to the sign or to other stimuli in the visual field. For example, a vehicle ahead on Victoria Road indicating left to merge and drivers on the City West Link looking to their right to merge is in the same field of view as a 0.5-second glance to the sign and would be recognised and reacted to in the same way on the 26-second approach to it.

The driver distraction risks along the City West Link eastbound associated with the sign are insignificant in terms of worsening the risk of crashes.

The in-vehicle sightlines along the City West Link eastbound are shown in Figure 5.1.







*Distances measured in Nearmap.

Figure 5.1: In-vehicle viewing range and views along the City West Link eastbound

Assessment of Victoria Road eastbound

The eastbound approach along Victoria Road is straight and downhill before going uphill and curving right towards the Anzac Bridge while passing the western elevation sign. Two lanes merge at metering signals (approximately 430m away), which are the first visual stimuli drivers would recognise and react to as they turn left at the City West Link signals, with traffic signs, pavement markings and flashing lights provided to assist drivers. There is also the merge with the bus lane (335m away) which has adequate sight distance on approach to it, and the merge with the City West Link (180m away).

As a static sign that has been in place for many years, the sign would form part of the generic background for most regular drivers passing through this area and would in most cases not be purposefully recognised.

Even if it was glanced to purposefully, the sign is in the forward view and a glance to the sign would still allow drivers instantaneous recognition of vehicles changing lanes and/or braking ahead and assess the risk of errant vehicles coming into their path. All colour, movement and light changes would be instantly recognisable with a glance to the sign or to other stimuli in the visual field. For example, a vehicle ahead on the City West Link indicating right to merge and drivers on Victoria Road looking to their left to merge is in the same field of view as a 0.5-second glance to the sign and would be recognised and reacted to in the same way on the 28-second approach to it.





The driver distraction risks along Victoria Road eastbound associated with the sign are insignificant in terms of worsening the risk of crashes.

The in-vehicle sightlines along Victoria Road eastbound are shown in Figure 5.2.



*Distances measured in Nearmap.

Figure 5.2: In-vehicle viewing range and views along Victoria Road eastbound





Assessment of the Victoria Road tunnel eastbound

The eastbound approach along the Victoria Road tunnel is straight and uphill before curving right towards the Anzac Bridge while passing the western elevation sign. There are three lanes as drivers exit the tunnel, with lanes 1 and lane 2 merging approximately 410m away, with traffic signs and pavement markings provided to assist drivers and adequate sight distance on approach to it. Then there are two uninterrupted lanes.

As a static sign that has been in place for many years, the sign would form part of the generic background for most regular drivers passing through this area and would in most cases not be purposefully recognised.

Even if it was glanced to purposefully, the sign is in the forward view and a glance to the sign would still allow drivers instantaneous recognition of vehicles changing lanes and/or braking ahead and assess the risk of errant vehicles coming into their path. All colour, movement and light changes would be instantly recognisable with a glance to the sign or to other stimuli in the visual field.

The driver distraction risks along the Victoria Road tunnel eastbound associated with the sign are insignificant in terms of worsening the risk of crashes.

The in-vehicle sightlines along the Victoria Road tunnel eastbound are shown in Figure 5.3.



*Distances measured in Nearmap.

Figure 5.3: In-vehicle viewing range and views along the Victoria Road tunnel eastbound





Assessment of the Western Distributor westbound

The southern elevation sign from the straight westbound approach along the Western Distributor via the Anzac Bridge is easily visible. The sign can be seen with an obstruction from the Anzac Bridge's truss structure. A clear view of the sign can be seen from 325m away, fully clear of the truss structure and well in advance of the M4/Victoria Road diverge (180m after the sign. The presence of traffic signs, traffic signals and Advance Direction signs and pavement markings associated with this decision point mean that drivers are likely to weave along this viewing range on approach to it. Pavement markings for the M4 diverge are then provided 180m before the sign, by which most drivers would already be in the correct lane, guided by two sets of Advance Direction signs.

As a static sign that has been in place for many years, the sign would form part of the generic background for most regular drivers passing through this area and would in most cases not be purposefully recognised.

Even if it was glanced to purposefully, the sign is in the forward view and a glance to the sign would still allow drivers instantaneous recognition of vehicles changing lanes and/or braking ahead and assess the risk of errant vehicles coming into their path. All colour, movement and light changes would be instantly recognisable with a glance to the sign or to other stimuli in the visual field.

The driver distraction risks along the Western Distributor westbound associated with the sign are insignificant in terms of worsening the risk of crashes.

The in-vehicle sightlines along the Western Distributor westbound are shown in Figure 5.4.



Figure 5.4: In-vehicle viewing range and views along Western Distributor westbound





6. CONCLUSIONS

The key conclusions from the traffic safety assessment to enable the ongoing display of the two existing static signs on the western and southern elevations of the Glebe Island Silos in Rozelle are summarised as follows:

- The signs are externally illuminated and will not change in terms of their existing sizes, locations and orientations
- The signs do not obstruct or interfere with the view of or restrict sight distance to any
 intersections, traffic control devices, vehicles, pedestrians or cyclists given their raised locations
 on the roadside
- The signs have been there for many years, and for most drivers would be part of the inconsequential driving background. It would be a rare event for them to be purposefully glanced to by a passing driver
- There is no evidence that the signs have in the past reduced the safety of any vehicles, pedestrian or cyclist movements. It is unlikely that they would have reduced movement safety previously, or would in the future, because they are located within a driver's ordinary field of view and only require glance appreciation with a small vertical deviation angle from vehicles ahead
- A review of available five years of crash data within 555m of the site showed a low crash rate within the viewable sight distance to the signs. This is an inherently low crash risk location, most likely because it is a location that demands (and receives) high driver attention, particularly due to the Rozelle Interchange
- The signs comply with the requirements of the Industry and Employment SEPP, Transport for NSW Advertising Sign Safety Assessment Matrix and *Transport Corridor Outdoor Advertising* and Signage Guidelines.

Given the above conclusions, the ongoing display of the signs should be approved.











1. City West Link eastbound to the Western Elevation Sign (Day)





2. Victoria Road eastbound to the Western Elevation Sign (Day)





3. Victoria Road tunnel eastbound to the Western Elevation Sign (Day)







4. Western Distributor westbound to the Southern Elevation Sign – Lane 1 (Day)





5. Western Distributor westbound to the Southern Elevation Sign – Lane 4 (Day)



1. City West Link eastbound to the Western Elevation Sign (Night)





2. Victoria Road eastbound to the Western Elevation Sign (Night)







3. Victoria Road tunnel eastbound to the Western Elevation Sign (Night)







4. Western Distributor westbound to the Southern Elevation Sign – Lane 1 (Night)





5. Western Distributor westbound to the Southern Elevation Sign – Lane 4 (Night)















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Alled	No. seriously injured	No. moderately injured	No.minor-other injured	Key traffic unit direction of travel
0	0	0	0	\$ast
9			0	8.867
0	0	1	0	West
0		0	0	West
0	0	0	0	West
0	0	0	1	West
9		1	0	View.
0	0	0	1	West
0	0	0	1	West
0	0	1	1	West
0			0	West.
9			0	View.
0	0	0	0	West
0	0	0	1	West
0	0	1	0	\$ast
0			0	West.



